

# Title IV Audit Appeals and Program Reviews

Brustein & Manasevit, PLLC May 2012 Forum

# Today's Agenda



- Title IV Audits & Appeals
  - Requirements
  - Processes
  - Findings
  - Resolutions
- FSA Program Reviews
  - Requirements
  - Processes
  - Findings
  - Resolutions

# Title IV Audit Requirements



- Schools must have two types of independent audits annually (limited waivers may be requested):
  - Compliance audit Type of audit depends on school type of control
    - Public and private non-profit schools: OMB A-133
    - For-profit schools: IG Audit Guide
  - Financial statement audit Same requirement for all schools

# Title IV Audit Requirements (cont'd)



- Office of Inspector General (OIG) also may conduct audits in cases where FSA has concerns about a school's administration of Title IV programs.
- OIG or other federal audit does not satisfy requirement for annual compliance and financial statement audits performed by an independent public accountant.

#### Title IV Audit Processes



- Audit (both compliance and financial statement) must be submitted within six months of the end of the school's fiscal year or as specified in OMB Circular A-133.
- In cases where the school's fiscal year is not the same as FSA award year, compliance audit will cover parts of two award years.



- School is responsible for selecting and contracting directly with a federally qualified auditor at the school's expense.
- Timing of audit is negotiated between school and auditor (within federal requirements).
- School may use the same independent auditor or auditing firm for its required federal audit as the one that usually audits its total fiscal transactions.



- For-profit schools must also disclose the percentage of revenues derived from the FSA programs that the school received during the fiscal year covered by the audit as a footnote to its audited financial statements (90/10 rule).
- Schools must make their program and fiscal records, as well as individual student records (including those maintained by a third-party servicer) available to auditor.



- Auditor typically conducts exit interview with financial aid and other school personnel at the end of on-site review
  - Discuss the draft findings and review any discrepancies
  - Resolve any disagreements before the final report is prepared
- Final report is prepared by the auditor and submitted to the school



• Schools:

- Must use eZ-Audit to submit financial statements and compliance audits.
- ED:
  - Reviews the audit report for format, completeness, and compliance with the government's auditing standards.
  - Makes preliminary determination about whether school is meeting the financial responsibility standards.
  - Reviews subsequent submissions to determine whether school must provide additional information or take further action.

#### Title IV Audit Resolutions



- Based on audit findings and the school's written response, ED will make final determination and notify the school accordingly.
- School may dispute ED's findings in writing (any disagreements with the independent auditor's findings should have already been resolved), and potentially request a hearing.
- Unless appeal is granted, school is expected to repay any improperly spent funds and/or associated fines within 45 days.
- Discussion: What are the typical issues and outcomes for schools in the resolution process?

# Top 10 Title IV Audit Findings



- Repeat Finding-Failure to Take Corrective Action
- Return of Title IV Calculation Errors
- Return of Title IV Funds Made Late
- Student Status Inaccurate/Untimely Reporting
- Pell Grant Over/Under Payment
- Student Credit Balance Deficiencies
- Entrance/Exit Counseling Not Conducted
- Verification Violations

- Qualified Auditor's Opinion Cited in Audit
- Improper Certification of Stafford Loan

Items in **red** are common findings for both audits and program reviews.

Source: U.S. Department of Education, as presented at the 2011 Association of Private Sector Colleges and Universities (APSCU) Annual Convention.

## Top 10 Program Review Findings



- Crime Awareness Requirements Not Met
- Verification Violations
- Return of Title IV Calculation Errors
- Entrance/Exit Counseling Deficiencies
- Student Credit Balance Deficiencies
- Satisfactory Academic Progress Policy Not Adequately Developed/Monitored
- Return of Title IV Funds Made Late
- Lack of Administrative Capability

Cont'd next slide

Items in **red** are common findings for both audits and program reviews. Source: U.S. Department of Education, as presented at the 2011 Association of Private Sector Colleges and Universities (APSCU) Annual Convention.

2-Way Tie

# Top 10 Program Review Findings (cont'd)



- Verification Policy Not Developed/Inadequate
- Return of Title IV Funds Not Made
- Information in Student Files Missing/Inconsistent
- Pell Grant Over/Under Payment
- Consumer Information Requirements Not Met

Items in **red** are common findings for both audits and program reviews. Source: U.S. Department of Education, as presented at the 2011 APSCU Annual Convention.

3-Wav Tie

#### Program Review Requirements



- Purpose To confirm that school meets FSA requirements for institutional eligibility, financial responsibility, and administrative capability
- Not as structured as audits

- No prescribed frequency or timing; however, ED must:
  - Establish uniform guidelines/procedures and make copies available to schools
  - Permit school corrections if errors not part of a pattern or no evidence of fraud/misconduct
  - Inform state and accrediting agency if action taken against school

## Program Review Requirements (cont'd)



- Typically triggered by significant adverse audit findings, accreditation issues, state agency actions, or complaints by students, parents and other concerned parties.
- Priority to schools that meet criteria specified in the law:
  - high cohort default rate or dollar volume of default;
  - significant fluctuation in Pell Grants or FSA loan volume that is not accounted for by changes in programs;
  - deficiencies or FA problems reported by state or accrediting agency;
  - high annual dropout rates; and/or

 ED determines school may pose a significant risk of failing to comply with administrative capability or financial responsibility requirements.

# Program Review Requirements (cont'd)



- With a reduced need to monitor FFEL guarantors and lenders, ED is increasing its role in monitoring institutions.
  - Historically, schools could expect several years between program reviews, and then only if issues were raised by the annual third-party audit or student/parent complaints.
  - This infrequency is probably a thing of the past
  - Most frequent program review and audit exceptions highlight areas of ED focus

#### Program Review Processes



- Typically conducted on site (at school)
- Reviews scheduled based on availability of ED staff
  - Schools may request alternate dates due to local conflicts (e.g., registration or beginning of term activities)
- Most reviews announced at least 30 days prior to visit, via telephone call to president and financial aid administrator
  - School also receives written notice with request to provide materials prior to the on-site review (e.g., policies and procedures, consumer publications, a list of FSA recipients, etc.)

# Program Review Processes (cont'd)



- ED reviewers evaluate compliance with FSA requirements, assess liabilities for errors, and identify needed corrective actions.
  - Includes comprehensive analysis of a sample of aid recipients
  - Review of institutional policies, procedures, and general administration of the Title IV programs, including activities in the business office and other administrative units that facilitate aid delivery

# Program Review Processes (cont'd)



- Schools are required to cooperate with ED's review efforts
  - Provide unrestricted access to all information requested to conduct the review
- ED review team typically holds an entrance conference at the beginning of the review
  - Provide school with information about the review and the program review process
  - Allow reviewers to learn how FSA is generally processed at the school

# Program Review Processes (cont'd)



- Exit conference held to inform school officials about next steps, summarize preliminary findings, advise of any immediate changes that must be made, and discuss any outstanding items.
- ED team then prepares a preliminary written report.
  - Goal is to issue report within approximately 60 days following site visit, but this timeline is seldom achieved.
- School may respond to this report if it wishes to offer additional information to support its position, or if it disagrees with any of the report's findings.

#### Program Review Resolutions



- After considering school's response and any additional documentation, ED will send a Final Program Review Determination (FPRD).
  - Identifies each finding, the school's response, and ED's final determination.
- School may be required to take further action, such as:
  - Making student level adjustments and paying liabilities to ED, students, or lenders.
  - Sanctions may include fines, limitations or suspensions of eligibility, and as a last resort, termination of school participation.

# Program Review Resolutions (cont'd)



- If school believes ED has not duly considered the facts of the case, it may file an appeal and request a formal hearing, usually with an administrative law judge, and if still not satisfied with the determination, the school may appeal to the U.S. Secretary of Education.
- If not involved earlier, clearly at this point legal counsel should become involved in the proceedings.
- Discussion: What are the typical issues and outcomes from these processes?





• Presenter contact info:

#### Bob Evans President & CEO revans@evansconsulting.org (202) 465-4766